

Re: Messages & Communications Doc. No. 38GL-26-2174 through 2191.

From: Guam Legislature Clerks <clerks@guamlegislature.gov>  
 Date: Thu 4/9/2026 4:47 PM  
 To: 38th Committee On Rules <committeeonrules@guamlegislature.gov>

Håfa Adai,  
 Received, and thank you.



**Kiana E. B. Wusttig**  
**Clerks Office**  
*I Mina'trentai Ocho na Liheslaturan Guåhan*  
 Guam Congress Building, 163 Chalan Santo Papa, Hagåtña, Guam 96910  
 Voice: (671) 472-3465/3460 Fax: (671) 472-3524  
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 Thank you

From: 38th Committee On Rules <committeeonrules@guamlegislature.gov>  
 Sent: Thursday, April 9, 2026 4:08 PM  
 To: Guam Legislature Clerks <clerks@guamlegislature.gov>  
 Cc: Frank Blas Jr. <speakerblas@guamlegislature.gov>  
 Subject: Messages & Communications Doc. No. 38GL-26-2174 through 2191.

Håfa Adai Clerks Office,  
 Please see attached, Messages & Communications Doc. No. 38GL-26-2174 through 2191 for processing:

✓	38GL-26-2174	Office of the Governor of Guam	Override of Bill No. 176-38 (COR), assigned as Public Law No. 38-106.
✓	38GL-26-2175	Office of the Governor of Guam	Bill No. 65-38 (COR), Vetoed.
✓	38GL-26-2176	Office of the Governor of Guam	Bill No. 279-38 (COR), Vetoed.
✓	38GL-26-2177	Office of the Governor of Guam	Bill No. 234-38 (COR), signed into law as Public Law No. 38-109.
✓	38GL-26-2178	Office of the Governor of Guam	Bill No. 131-38 (COR), signed into law as Public Law No. 38-110.
✓	38GL-26-2179	Office of the Governor of Guam	Bill No. 142-38 (COR), signed into law as Public Law No. 38-111.
✓	38GL-26-2180	Office of the Governor of Guam	Bill No. 205-38 (COR), signed into law as Public Law No. 38-112.
✓	38GL-26-2181	Office of the Governor of Guam	Bill No. 218-38 (COR), signed into law as Public Law No. 38-113.
✓	38GL-26-2182	Office of the Governor of Guam	Bill No. 228-38 (COR), signed into law as Public Law No. 38-114.
✓	38GL-26-2183	Office of the Governor of Guam	Bill No. 231-38 (COR), signed into law as Public Law No. 38-115.
✓	38GL-26-2184	Office of the Governor of Guam	Bill No. 233-38 (COR), signed into law as Public Law No. 38-116.
✓	38GL-26-2185	Office of the Governor of Guam	Bill No. 245-38 (COR), signed into law as Public Law No. 38-117.
✓	38GL-26-2186	Office of the Governor of Guam	Bill No. 246-38 (COR), signed into law as Public Law No. 38-118.
✓	38GL-26-2187	Office of the Governor of Guam	Bill No. 262-38 (COR), signed into law as Public Law No. 38-119.
✓	38GL-26-2188	Office of the Governor of Guam	Bill No. 263-38 (COR), signed into law as Public Law No. 38-120.
✓	38GL-26-2189	Office of the Governor of Guam	Bill No. 141-38 (COR), lapsed into law as Public Law No. 38-121.
✓	38GL-26-2190	Office of the Governor of Guam	Bill No. 214-38 (COR), lapsed into law as Public Law No. 38-122.
✓	38GL-26-2191	Office of the Governor of Guam	Bill No. 254-38 (COR), lapsed into law as Public Law No. 38-123.

Please retrieve Doc. No. 38GL-26-2182 through 2191 from link below:

[Messages & Communications Physical Scanned Copy - Google Drive](#)

Kindly reply to this email



*Si Yu'os ma'åse'*,  
**Marie Crisostomo**  
 Committee on Rules Assistant  
**COMMITTEE ON RULES**  
 Vice Speaker V. Anthony Ada, Chairperson  
*I Mina'trentai Ocho Na Liheslaturan Guåhan*  
 38<sup>th</sup> Guam Legislature

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**Messages and Communications 38GL-26-2189.**

2 messages

**Speaker Frank Blas Jr.** <speakerblas@guamlegislature.gov>  
To: 38th Committee On Rules <committeonrules@guamlegislature.gov>, Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>

Thu, Apr 9, 2026 at 2:40 PM

*Håfa Adai,*

Please see attached M&amp;C Doc. No. 38GL-26-2189

38GL-26-2189	Office of the Governor of Guam	Bill No. 141-38 (COR), lapsed into law as Public Law No. 38-121.
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*Si Yu'os Ma'åse'**Bernice Rivera*

Administrative Assistant

**Office of Speaker Frank F. Blas, Jr.**I Mina'trentai Ocho na Liheslaturan Guåhan 38<sup>th</sup> Guam Legislature


Guam Congress Building, 163 Chalan Santo Papa, Hagatña

(671)969-6456

[speakerblas@guamlegislature.gov](mailto:speakerblas@guamlegislature.gov)

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 **38GL-26-2189.pdf**  
816K

**38th Committee On Rules** <committeonrules@guamlegislature.gov>  
To: "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>

Thu, Apr 9, 2026 at 2:52 PM

*Håfa Adai,*

Received, and thank you.

*Si Yu'os ma'åse',*

Marie Crisostomo

Committee on Rules Assistant

**COMMITTEE ON RULES**

Vice Speaker V. Anthony Ada, Chairperson

*I Mina'trentai Ocho Na Liheslaturan Guåhan**38<sup>th</sup> Guam Legislature*

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[Quoted text hidden]

LOURDES A. LEON GUERRERO  
GOVERNOR



JOSHUA F. TENORIO  
LT. GOVERNOR

UFISINAN I MAGA'HÅGAN GUÅHAN  
OFFICE OF THE GOVERNOR OF GUAM

**Transmitted via Email to:** [speakerblas@guamlegislature.org](mailto:speakerblas@guamlegislature.org)

April 8, 2026

**THE HON. FRANK BLAS, JR., Speaker**  
*I Mina'trentai Ocho Na Liheslaturan Guåhan*  
38th Guam Legislature  
Guam Congress Building  
163 Chalan Santo Papa  
Hagåtña, Guam 96910

38GL-26-2189  
OFFICE OF THE SPEAKER  
FRANK F. BLAS JR.

APR 08 2026

Time: 4:22 pm  
Received: Frank Blas

**Re: Bill No. 141-38 (COR), "AN ACT TO ADD A NEW § 51104(h) TO ARTICLE 1, CHAPTER 51, DIVISION 2, TITLE 10, GUAM CODE ANNOTATED; TO REPEAL § 23104(d)(5), AND ADD A NEW § 23104.1 ALL OF CHAPTER 23, DIVISION 4, TITLE 22, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO EXPANDING LIMITED EXEMPTIONS FROM PERMITTING REQUIREMENTS FOR SMALL-SCALE, ON-SITE COMPOSTING ACTIVITIES."**

*Håfa Adai* Mr. Speaker,

Presently, the Guam Environmental Protection Agency (GEPA) requires \$100 permits for all composting activities, with one exemption made for composted waste generated from three or fewer households. This creates unnecessary barriers for small-scale, community-based initiatives.

Bill 141-38 would authorize GEPA to exempt small-scale composting at various sites, such as apartment buildings, community gardens, farms, schools, and establishments selling food. This exemption reduces regulatory obstacles to composting, helping divert organic waste from landfills, ultimately lowering greenhouse gases.

My administration supports the intent behind this bill. However, as noted time and time again, enacting regulations through the legislative process violates the separation of powers doctrine. This doctrine prohibits legislation that amends executive rules and regulations, just as it prohibits an agency from amending legislative enactments. Pursuant to the separation of powers doctrine, each branch of government must operate within distinct and clearly defined spheres. The Organic Act of Guam charges the Executive Branch with powers to issue regulations that do not conflict with any applicable law, including Guam's rulemaking laws.

Rulemaking and law-making are separate and distinct roles as provided by the Organic Act of Guam. Bill 141-38's proposed amendments to Guam's Administrative Rules and Regulations infringe on well-established principles. While the Legislature retains the authority to pass a bill containing these provisions, once the rulemaking authority has been delegated to an agency as it

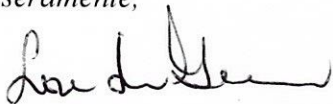
To: The Hon. Frank Blas, Jr., *Speaker*  
Fr: The Hon. Lourdes A. Leon Guerrero, *Governor of Guam*  
Date: April 8, 2026  
Re: Bill No. 141-38 (COR)

Page 2 of 2

has with GEPA, the Legislature is obligated to honor such delegation and refrain from interfering with agency rulemaking unless the agency's rulemaking power is otherwise rescinded.

Therefore, Bill No. 141-38 (COR) will lapse into law as **Public Law No. 38-121** without my signature.

*Senseramente,*



**LOURDES A. LEON GUERRERO**

*I Maga'hågan Guåhan*

Governor of Guam

Enclosure(s): Bill No. 141-38 (COR) nka P.L. 38-121

cc via email: *Honorable Joshua F. Tenorio, Segundo Maga'låhen Guåhan*, Lt. Governor of Guam  
Compiler of Laws



**38GL-26-2189**  
Messages and Communications

**RECEIVED**  
COMMITTEE ON RULES  
April 9, 2026

2:40 p.m.

*Marie Crisostomo*